



County of Los Angeles  
**CHIEF ADMINISTRATIVE OFFICE**

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DAVID E. JANSSEN  
Chief Administrative Officer

Board of Supervisors  
GLORIA MOLINA  
First District

YVONNE B. BURKE  
Second District

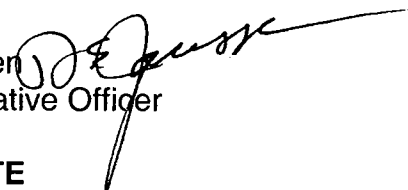
ZEV YAROSLAVSKY  
Third District

DON KNABE  
Fourth District

MICHAEL D. ANTONOVICH  
Fifth District

June 23, 2005

To: Supervisor Gloria Molina, Chair  
Supervisor Yvonne B. Burke  
Supervisor Zev Yaroslavsky  
Supervisor Don Knabe  
Supervisor Michael D. Antonovich

From: David E. Janssen   
Chief Administrative Officer

**WASHINGTON, D.C. UPDATE**

**FEDERAL FISCAL YEAR (FFY) 2006 APPROPRIATIONS BILLS**

The House is on the path to pass all of its 11 FFY 2006 appropriations bills before the Independence Day recess. The Senate also is acting on its 12 FFY 2006 appropriations bills at a much faster pace than in past years, but none of the appropriations bills funding the Departments of Labor, Health and Human Services (HHS), Justice (DOJ), Housing and Urban Development (HUD), and Transportation will reach the Senate floor until mid-July at the earliest. It also is highly likely that none of the FFY 2006 appropriations bills which fund programs of County interest will be in conference committee until after Labor Day.

This year's appropriations process is far more complicated than in past years because both houses no longer have 13 identical subcommittees with jurisdiction over the same departments, programs, and agencies. Instead, the House has 11 subcommittees, and the Senate has 12 subcommittees with differing jurisdiction. Only two appropriations subcommittees (Agriculture and Homeland Security) have completely identical jurisdiction. Therefore, it still is unclear how differences between House and Senate appropriations bills will be resolved in conference committee.

Below is an update of recent Congressional action on FFY 2006 appropriations bills of County interest:

### **Departments of Justice and Commerce Appropriations**

On June 16, 2005, the House passed a FFY 2006 Science, State, Justice, and Commerce (SSJC) Appropriations bill (H.R. 2862), which reduces overall funding for state and local law enforcement programs by a far smaller amount than proposed by President Bush. It provides over \$1.1 billion more for such programs than requested by the President. Of major importance to the County, the House rejected the President's budget proposals to eliminate the State Criminal Alien Assistance Program (SCAAP), Justice Assistance Grant (JAG), and Economic Development Assistance (EDA) programs. Instead, the House increased SCAAP funding from \$301 million in FFY 2005 to \$405 million, but decreases formula Justice Assistance Grant (JAG) funding from \$529 million to \$271 million, and EDA funding from \$254 million to \$201 million.

The House also rejected the President's budget proposal to eliminate 18 programs, including EDA, Community Development Block Grant (CDBG), and Community Services Block Grant, and consolidate them into a new Strengthening America's Communities (SAC) initiative, which would be funded at a level that is roughly 35% less than the total combined FFY 2005 funding for the 18 programs.

On June 23, 2005, the Senate Appropriations Committee approved a FFY 2006 Commerce, Justice, and Science (CJS) Appropriations bill, which provides \$1 billion more for state and local law enforcement programs than requested by the President. The Committee provided \$170 million for SCAAP, which is far lower than the FFY 2005 or House funding level. However, the Senate typically provides far less funding for SCAAP because a relatively few states receive most of the funding. The bill also increases JAG funding to \$535 million, nearly twice the amount included in the House version. The Committee also rejected the President's proposed SAC initiative, and increases EDA funding to \$284 million. Attachment I is a table comparing House and Senate FFY 2006 funding levels for DOJ and Commerce programs of County interest with current funding levels and those proposed by the President.

### **HUD Appropriations**

On June 21, 2005, the House Appropriations Committee passed its FFY 2006 Transportation, Treasury, HUD, Judiciary, and District of Columbia appropriations bill, which would reduce CDBG formula grant funding from \$4.11 billion in FFY 2005 to \$3.86 billion in FFY 2006. The bill also increases Homeless Assistance Grants by nearly \$100 million to \$1.34 billion, including \$238 million to renew all expiring Shelter Plus Care rent subsidy contracts. According to the committee report to the bill, the Section 8 funding levels are intended to be sufficient to allow HUD to fully fund all existing contracts. Attachment II is a table comparing the House funding level for programs of County interest with current funding levels and those proposed by the President.

Each Supervisor  
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**Departments of Labor and Health and Human Services (HHS) Appropriations**

The House version of the FFY 2006 Labor/HHS/Education Appropriations bill currently is on the Senate floor. As reported by the House Appropriations Committee, the bill cuts overall discretionary spending for programs under the bill by a total of \$163 million, not counting \$890 million in offsetting cuts that were needed to finance administrative costs associated with implementing the new Medicare prescription drug program. As seen in Attachment III, most programs of County interest are funded at levels that are the same or similar to FFY 2005. Major exceptions include the \$83 million Community Access Program and the Community Services Block Grant (CSBG) which would be cut by nearly 50 percent to \$320 million. The County currently receives about \$6.5 million in annual CSBG funding.

We will continue to keep you advised.

DEJ:GK  
MAL:MT:ib

**Attachments**

c:     Executive Officer, Board of Supervisors  
       County Counsel  
       All Department Heads  
       Legislative Strategist

**PROPOSED FEDERAL FISCAL YEAR (FFY) 2006 FUNDING LEVELS  
FOR DEPARTMENTS OF JUSTICE AND COMMERCE  
(in millions)**

<b>PROGRAMS</b>	<b>Enacted 2005</b>	<b>President 2006</b>	<b>House<sup>1</sup> 2006</b>	<b>Senate<sup>2</sup> 2006</b>
State Criminal Alien Assistance Program	\$ 301	\$ 0	\$405	\$170
Justice Assistance Grant <sup>2</sup>	529	0	271	535
COPS Interoperable Communications	99	2	0	38
COPS Hiring Grants	10	0	0	2
COPS Technologies Grants <sup>3</sup>	137	0	120	137
DNA Initiative	109	176	177	90
Juvenile Justice Formula Grant	83	90	83	82
Juvenile Accountability Block Grant	54	0	60	49
Southwest Border Prosecutor Program	30	47	30	30
Strengthening America's Communities Initiative	0	3,710	0	0
Economic Development Assistance	254	0	201	284

**Footnote**

- <sup>1</sup> As passed in the FFY 2006 Science/State/Justice/Commerce Appropriations Bill by the House on June 16, 2005.
- <sup>2</sup> As passed in the FFY 2006 Commerce/Justice/Science Appropriations Bill by the Senate Appropriations Committee on June 23, 2005.
- <sup>3</sup> The funding levels are for formula Justice Assistance Grants only.
- <sup>4</sup> The President's request and House bill include interoperable communications.

**PROPOSED FEDERAL FISCAL YEAR (FFY) 2006 FUNDING LEVELS  
FOR THE HOUSING AND URBAN DEVELOPMENT (HUD) PROGRAMS  
APPROPRIATIONS BILL  
(in millions)**

<b>PROGRAMS</b>	<b>Enacted 2005</b>	<b>President 2006</b>	<b>House<sup>1</sup> 2006</b>
<b>Housing and Urban Development</b>			
Community Development Block Grant (Formula Grant) <sup>1</sup>	\$ 4,110	\$ 0	\$3,860
Section 8 Tenant-Based Rental Assistance (Vouchers)	14,766	15,845	15,531
Section 8 Project-Based Rental Assistance (Contracts)	5,298	5,072	5,088
Public Housing Operating Fund	2,438	3,407	3,600
Public Housing Capital Fund	2,579	2,327	2,600
Homeless Assistance Grants	1,241	1,440	1,340
HOME (Formula Grant)	1,785	1,727	1,790
Housing Opportunities for Persons with AIDS (HOPWA)	282	268	285
American Dream Downpayment Initiative	50	200	50
Brownfields	24	0	0

**Footnotes**

- <sup>1</sup> As approved in the FFY 2006 Transportation/Treasury/HUD/Judiciary/District of Columbia Appropriations Bill by the House Appropriations Committee.
- <sup>2</sup> The President's proposed FFY 2006 Budget would consolidate CDBG and 17 other programs into a \$3.7 billion Strengthening America's Communities Initiative that would be administered by the Department of Commerce.

**FEDERAL FISCAL YEAR (FFY) 2006 FUNDING LEVELS  
FOR PROGRAMS OF COUNTY INTEREST IN THE HOUSE  
LABOR / HEALTH AND HUMAN SERVICES / EDUCATION APPROPRIATIONS BILL  
(In millions)**

<b>PROGRAMS</b>	<b>Enacted 2005</b>	<b>President 2006</b>	<b>House 2006</b>
<b>Labor</b>			
Adult Training	\$ 897	\$ 866	\$ 866
Youth Training	986	950	950
Dislocated Workers	1,476	1,344	1,405
State Employment Service	781	696	696
Title-V Older Americans Employment	437	437	437
<b>Health and Human Services</b>			
Bioterrorism Public Health Grants	927	797	853
HRSA Hospital Preparedness Grants	491	484	472
Ryan White Emergency Assistance	610	610	610
Ryan White AIDS Total	2,073	2,083	2,083
Community Health Centers	1,734	2,038	1,834
Family Planning	286	286	286
Community Access Program	83	0	0
Preventive Health Block Grant	119	0	100
Maternal and Child Health Grant	724	724	700
Substance Abuse Block Grant	1,776	1,776	1,776
Mental Health Block Grant	433	433	433
Social Services Block Grant	1,700	1,700	1,700
Community Services Block Grant <sup>1</sup>	637	0	320
Child Welfare Services	290	290	290
Independent Living <sup>2</sup>	187	200	190
Promoting Safe and Stable Families	404	410	404
Child Care Development Block Grant	2,083	2,083	2,083
Refugee Social Services	165	151	160
Refugee Targeted Assistance	49	49	49
Refugee Assistance Total	484	552	561
Administration on Aging (AoA) Total	1,396	1,372	1,376
AoA Family Caregivers	156	156	156
AoA Nutrition	719	719	726
AoA Supportive Services	354	354	354

**Footnotes**

<sup>1</sup> The President's proposed FFY 2006 Budget would consolidate CSBG and 17 other programs into a \$3.7 billion strengthening America's Communities Initiative that would be administered by the Department of Commerce.

<sup>2</sup> Includes \$50 million for Independent Living Training Voucher Grants.